

Implementing a Cost Effectiveness Analyzer for Web-Supported Academic Instruction: A Campus Wide Analysis

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Abstract

This paper describes the implementation of a quantitative cost effectiveness analyzer for Web-supported academic instruction that was developed in Tel Aviv University during a long term study. The paper presents the cost effectiveness analysis of Tel Aviv University campus. Cost and benefit of 3,453 courses were analyzed, exemplifying campus-wide analysis. These courses represent large-scale Web-supported academic instruction processes throughout the campus. The findings were described, referring to students, instructors and university from both the economical and educational perspectives. The cost effectiveness values resulting from the calculations were summarized in four "coins" (efficiency coins=\$; quality coins; affective coins; and knowledge management coins) for each of the three actors (students, instructors and university). In order to examine the distribution of those values throughout the campus assessment scales were created on the basis of descriptive statistics. The described analyzer can be implemented in other institutions very easily and almost automatically. This enables us to quantify the costs and benefits of Web-supported instruction on both the single-course and the campus-wide levels.

Keywords

Cost effectiveness, campus wide analysis, pedagogical benefits, Web supported learning, blended learning, higher education.

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Introduction

Online learning is being widely adopted in higher education institutions around the globe (Allen & Seaman, 2008; Bonk & Graham, 2006; Mioduser & Nachmias, 2002; Moore & Kearsely, 2005). More and more educational institutions are making large investments in instructional technologies on the assumption that technology will somehow lead to improved educational quality and eventually to reduced costs through greater efficiency (Moonen, 2000). However, the various factors and considerations that go into their decision making - whether on the long-term policy level, or that of the distance and online learning environments operator i.e., the instructor - are often left unrecognized. If we consider the wide variety of distance and online learning models and strategies implemented in diverse settings, from Web-supported-academic instruction through blended learning up to a fully on-line model (Bramble & Panda, 2008), the mission is even more difficult.

The institution policymakers need to be able to evaluate the cost effectiveness of online learning and instruction in order to make informed decisions about the extent to which this new technology should be used in their institution. Traditional cost effectiveness approaches are inefficient when it comes to examining the implementation of technology in teaching (Moonen, 2003, 2005), and they do not suit the new needs arising from the rapid pace of Internet implementation in academic instruction. Moreover most research that measured the effectiveness of online learning includes assessment of a single course or a few courses, but does not offer a campus wide assessment.

Most studies focused on cost effectiveness of online learning in comparison with traditional face-to-face instruction (Russel, 2000; Rumble, 2001; Zhang, 2005; Lee & Chang, 2008). Furthermore, effectiveness is measured according to the traditional "class" model, which does not always reflect new learning practices that have emerged as a result of exposure to innovative technologies (Bates & Poole, 2003; Gaytan & McEwen, 2007). Most research measures the effectiveness of online learning by examining student outcomes, such as grades and test scores, student/instructor attitudes about online learning, and overall student satisfaction (Alexander & McKenzie, 1998; Stewart et al., 2004; Kelly et al., 2007). These studies measure only some aspects of course effectiveness (Nachmias, 2002). One of the unique tools for evaluating learning processes in course websites is analysis of the computer log generated when accessing these sites. Evaluation of online courses by analysis of computer logs does not suffer from bias due to self-report methods. In addition, information accumulates automatically, and it is stored in digital format which is easily accessed for future processing and analysis. Monitoring the students' learning is an essential component of high quality education (Mazza & Dimitrova, 2004).

In light of these issues, a comprehensive cost effectiveness model of Web-supported academic instruction was developed, validated and implemented at Tel Aviv University (TAU). The model addresses the new needs that arise due to the rapid pace of internet implementation in instruction. It was designed primarily for assessing Web-supported academic instruction, and it considers the cost effectiveness of blended learning (rather than distance learning only). Thus, it resonates with a growing tendency in the

universities. It is nurtured by empirical data taken from Web-logs reflecting students' and instructors' usage and provides quantitative analysis of the pedagogical and economical benefits of Internet use for students, instructors and the university. The model enables to quantify the cost and benefit on both the single course level and the campus-wide level. Consequently the use of the analyzer is twofold: to provide comparative results for the instructors in the single course level (for more details, see Cohen & Nachmias, in press), as well as to provide a campus wide analysis by summarising the cost and benefit of all courses throughout the campus as this paper illustrates. This model can help the managers of educational institutions or the faculties to support their decision making, and more generally it may stimulate a consciousness-raising process about investments in the field of information and communication technology (ICT) in education.

In this paper we will first briefly describe the cost effectiveness model and its computational analyzer. Subsequently, we will present its implementation at the Tel Aviv University campus. Cost and benefit of 3,453 courses provided by Tel Aviv University were analyzed, exemplifying campus-wide analysis with the model. These courses represent large-scale Web-supported academic instruction processes throughout the campus. The findings will be described, referring to students, instructors and university from both the economical and educational perspectives. The main objective of this paper is to demonstrate the model's potential in estimating the cost effectiveness of large-scale Web-supported instruction processes in a university, with special reference to the main actors involved.

The Cost Effectiveness Model

The cost effectiveness model for Web-supported academic instruction presented in this paper is based on the insight that there is no one main benefit from integrating the Internet in education but many benefits in different dimensions. The model consists of: (a) a cost effectiveness framework that defines cost and benefit components of Web-supported academic instruction (for full details, see Cohen & Nachmias, 2006), and (b) a computational analyzer which translates the cost effectiveness components into quantitative values (Cohen & Nachmias, 2007). To this purpose a different measure for each of the components was developed, enabling its calculation and quantification in relation to each of the three main actors involved in the learning instruction process: students, instructors, and University. Model validation was conducted by referring to theoretical and experimental literature, experts in Web-based academic instruction and instructors using Web-supported instruction. This section will first describe the cost and benefit components of the model, then the computational analyzer.

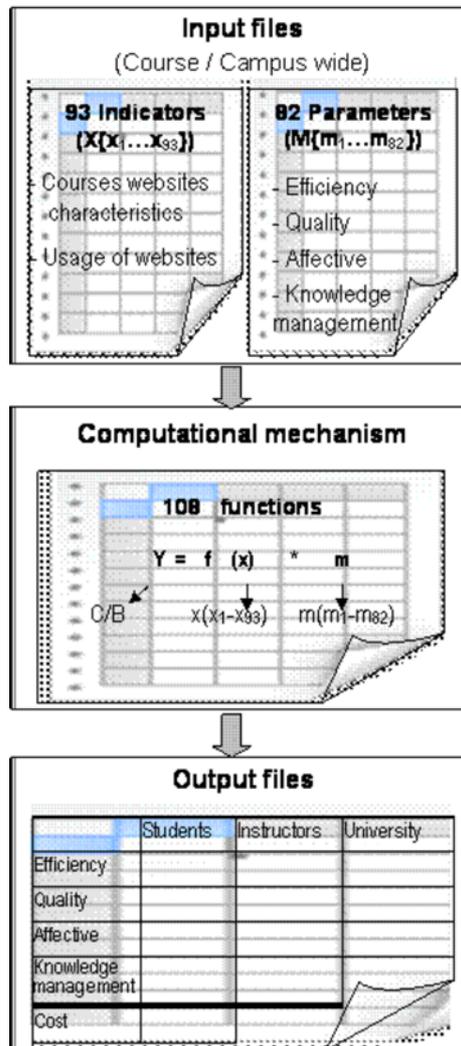
Cost effectiveness framework

The framework includes 44 benefit components and 23 cost components in the following six dimensions:

1. Increasing efficiency of teaching and learning processes - One of the main benefits of Internet implementation is reaching optimal balance between reducing costs to a minimum, e.g., reducing time, effort and costs, and increasing results to maximum efficiency (Bishop, 2006; Bonk & Graham, 2006; Lewis & Orton, 2006; Twigg, 2003). This dimension includes cost reduction and time saved as a result of implementing the Internet, e.g., reducing time and money due to learning flexibility and new mode of interaction; reducing time and money in contents consumption, in searching and finding them; reducing instruction time, since students spend ample and efficient time in learning from contents and peers; saving classroom costs, lecturer hall or lab costs; saving lab equipment costs by increasing equipment use or saving in consumed equipment.
2. Improving instruction quality - This dimension refers to improving the effectiveness of pedagogical aspects by enriching the learning environment. Using synchronic and asynchronous innovative learning activities in which students experience new types of learning in active and dynamic learning environments; using constructivist activities that lead to flexibility, active learning, collaboration and enhanced productivity (Collis & Moonen, 2001; Zhang, 2005; Kim, Liu & Bonk, 2005). Exposure to varied types of contents; relevant and updated visual and digital instructional materials; exposure to illustration enabled by the interactive system, e.g. simulations or interactive software, assisting the student in understanding complex processes via system feedback; synchronic and asynchronous interpersonal communication between instructors and students, among students (Wu & Hiltz, 2004) and with experts all over the world; sharing of information and ideas between users and universities using the Internet for displaying contents and products such as student papers; means of assessment and testing, such as online exams, self-testing, tasks and projects; and feedback on instruction activities. This dimension is related to achievement of instructional goals: improving grades and understanding, acquisition of learning and technological skills, development of cognitive skills, and acquisition of life-long-learning skills.
3. Improving affective aspects - This dimension includes increasing students' and instructors' motivation, interest, self-confidence with reference to technology, attitude and satisfaction from the course, from the change in teaching and learning methods, from the user-friendliness of the system; and the prestige of the "wired" institute. Affective aspects of the instructional and learning processes are usually considered as added values but there is no doubt that a vital aspect of any education is to ensure that students' and instructors' affective needs and characteristics are met. Researchers (Bonk & Graham, 2006; Bourne & Moore, 2004; Zaharias et al., 2004; Belanger & Jordan, 2000) found that the degree of motivation to learn and its main determinants Attention, Relevance, Confidence and Satisfaction, can be contributed by a set of e-learning usability attributes (such as navigation, learnability, visual design, accessibility, consistency) and instructional design attributes (such as instructional assessment and feedback, learner guidance and support, learning strategies design, interactivity/engagement etc.).
4. Knowledge management improvement - Use of a management system allows effective knowledge organization as well as greater collaboration, information exchange, and sharing of resources and instructional materials (e.g., using the course Website over the years, or sharing it with other instructors within and between institutions in the country and abroad, creating multi-databases including resources from various disciplines and faculties, and creating new courses from existing instruction units) (Greenberg, 2002; Sitzmann et al., 2006; Vilaseca & Castillo, 2008).
5. Infrastructure costs - This dimension refers to technological infrastructure costs, such as central infrastructure and equipment costs (e.g., servers, software and communication), and operational infrastructure costs, i.e., institute support centre, training, workshops, as well as continuous technological and pedagogical support (i.e., preliminary and ongoing support for faculty and students, and implementation costs).
6. Instruction costs - Course development and preparation, costs of curriculum development and course production; these costs are reflected in the amount of instructional materials embedded in

the Website (Rumble, 2001b), and they also include assessment time and interaction time with students. Instruction/ learning costs are usually dependent on the number of registered students and fixed costs of course development and delivery. Faculty time affects (i.e., enlarges) cost of online course production (Bacsich et al., 1999; Oliver et al., 1999). The highest cost in an online course was found to be faculty time, due to the nature of the course using active online discussion (Jung, 2005). These costs can be reduced if the course design is less interactive (Bartolic-Zlomislic & Brett, 1999).

Figure 1. A computational analyzer



A computational analyzer

A computational analyzer was developed in order to translate the 67 cost and benefit components of the model into quantitative values. For each one of the components, computational functions ($Y=f(X)*M$) are defined. These functions calculate quantitative values for each of the three main actors involved in the learning process: students, instructors, and the academic institution's policymakers. The indicators ($X\{x1...x93\}$) are extracted from the sites' Web-logs. The indicators are independent variables that characterize the course, the course Website, the Web-based teaching processes and their use by students. The cost effectiveness parameters ($M=\{m1...m82\}$) translate the costs and benefits derived from the independent variables into a quantitative measures in terms of four different "coins" on a cost effectiveness scale. The computational mechanism is the collection of all functions. The indicators (X) and parameters (M) constitute the input of this mechanism; the computational mechanism (through the functions) processes the data to produce the desired output. The output consists of the cost effectiveness values for each of the three actors in terms of four different "coins": "efficiency coins" in the form of money (S) and time (hours), "quality coins" (Q) for improving instruction and learning quality, "affective coins" (A) for improving affective aspects and "knowledge management coins" (KM) received through facilitating knowledge management (Figure 1).

Although the development process is tedious and includes a very large number of definitions (67 components, 93 indicators, 82 parameters and 108 functions), activating the analyzer is rather simple. The indicators and parameters are represented in two spreadsheet input files; all the definitions of the functions are represented in a third file; and the fourth file represents the cost effectiveness values yielded by the calculations. The amount of coins received in these dimensions indicates the effectiveness level found. Anyone who uses the analyzer can insert the input data manually or produce them from the Web-supported shell. He or she can also define the parameters for each measurement according to case-sensitive predisposition. Then the computational analyzer is activated and the computational mechanism processes the data to produce the output.

Methodology

The cost effectiveness analyzer was implemented in 3,453 courses provided by the Tel Aviv University in the year 2007; these courses represent large-scale Web-supported academic instruction processes throughout the campus. During this year 23,352 students were enrolled in these courses and 1,850

instructors were teaching them. The aim of this study, only part of which is described in this paper, is to estimate the cost effectiveness of large-scale, campus-wide Web-supported instruction processes.

The cost effectiveness analyzer was automatically implemented in each one of the 3,453 courses. The computational mechanism processed the data and produced the courses' output files regarding cost and benefit for a period of a year in relation to students, instructors and university. The cost effectiveness values resulting from the calculations were summarized in four different "coins" (efficiency coins=\$; quality coins; affective coins; and knowledge management coins) for each of the three actors. In order to examine the distribution of those values throughout the campus assessment scales were created on the basis of descriptive statistics using measures of centralization and dispersion. The aim was to demonstrate, both graphically and numerically, the distribution of the cost and benefit components in the courses campus wide.

Results

The cost effectiveness analyzer was first implemented in 3,453 courses run at Tel Aviv University in September 2007 in order to estimate, on the campus-wide level, the cost effectiveness of large-scale Web-supported instruction processes. 23,352 students were enrolled in these courses which were taught by 1,850 instructors from eleven academic units (9 faculties and 2 independent schools). The total cost and benefit derived from Web-supported academic instruction was estimated for each of the three actors involved: students, instructors, and university, in the six dimensions of the model.

Table 1 presents a summary of the total cost and benefit analysis for each of the three actors involved: students, instructors, and university in six dimensions of the model.

Table 1. Total Cost and Benefit Analysis Campus-Wide

Costs and Benefits Dimensions	"Coins"	Students N = 23,352	Instructors N = 1,850	University
Infrastructure costs	\$	---	---	\$237,030
Instruction-learning costs	\$	\$59,164	\$1,044,935	---
Efficiency	\$	\$10,737,285	\$499,521	\$18,514
Instruction quality	Quality coins (Q)	34,914,554 Q	4,132,413 Q	---
Affective aspects	Affective coins (A)	26,555,712 A	2,329,332 A	28,885,044A
Knowledge management	Knowledge Management coins (KM)	121,760 KM	649,179 KM	115,428KM

1\$= 3.6 New Israeli Shekel (NIS)

The data in Table 1 show that all three actors involved in online instruction gain enormous benefits in terms of the four "coins" (efficiency, quality, affective aspects and knowledge management) - far beyond the cost invested. The main investors are the instructors while the large number of students using the learning management system reaps the greatest benefits. Furthermore it was found that the university gained prestige at a relatively small cost and the instructors gained the largest knowledge management benefits.

Total direct cost of integrating Websites in academic instruction was measured by means of 21 computational functions and was found to be about \$1,350,000. About 78% of this sum went into instructors' development and implementation of online instruction, including the time invested in interaction with students and in assessment (instructor time was converted to money, 1hour = \$30). The university invested about 18% of the costs in the technological and operational infrastructure, and about 4% was spent by the students, mostly for printing the electronic learning materials. It is not surprising that the instructors and the university are the main investors while the students reap most benefits.

Increased efficiency of teaching and learning processes was measured by means of 28 computational functions: About \$10,740,000 was saved by students as a result of electronic content consumption efficiency, receiving/delivering electronic announcements, performing exercises on-line, posting papers and assignments on the Web, and saving copying/printing costs. About \$500,000 was saved by instructors due to intensive Website usage for delivering instructional contents, exercises, administrative information to students and Website use as communication channel with time and space flexibility. About 95% of the total saving was on behalf of the students, the lion's share of which derived from saving time that was converted to money. The university saved only around \$20,000 since most of the courses were Web supported, i.e., internet integration was aimed to enrich teaching-learning processes on campus and not to replace them. Factors such as saving on physical infrastructure cost and manpower were not realized.

Improved instruction quality was measured by means of 24 computational functions. "Quality coins" (Q) were calculated for various pedagogical activities (e.g., one viewing of on-line paper = 2Q; activating a simulation = 5Q; viewing lesson recordings = 4Q; one forum posting = 1Q, etc.). It was found that instruction and learning quality were significantly improved. In the year 2007 about 35,000,000Q were awarded for student learning as a result of activity based on interpersonal communication, various content knowledge representations, and in particular for self-exercise accompanied by immediate feedback that enables individual learning at a personal pace. The fact that the instructor received over 4,000,000 "Quality coins" (e.g., one posting of reply message to student in forum = 0.5Q), suggested improved instruction as a result of interpersonal communication, intensive Website use, online assessments processes that yield activity reports, which in turn made it possible to supervise student learning. The university did not benefit directly from the quality improvement yet through the resulting gain in prestige it benefited under the affective component.

Improved affective aspects, such as satisfaction, were measured through 15 computational functions. Students received a very high value of "Affective coins" (about 27,000,000A), reflecting satisfaction as a result of simplicity of use; interactivity; immediate feedback; flexible learning; interaction between lecturer and students. The instructors were satisfied with the students' Website usage, with the convenience of flexible instruction, and with the increased interaction with their students (about 2,300,000A). The

university scored a very high affective benefit (29,000,000A) for the prestige gain that was the result of students' and instructors' satisfaction and instruction quality improvement.

Knowledge management improvement was measured through five computational functions. The students and the university received Knowledge Management benefits from working with the course Websites under one Learning Management System (about 120,000 KM "Knowledge Management coins" for students and about 115,000 KM for the university). But the great winners were the instructors, who received about 650,000 KM for effective knowledge organization (e.g., greater collaboration and sharing among instructors, and reusing materials over the years).

Tables 2-3 present the distributions of the students' and the instructors' cost and benefit measures, whose sum total was displayed in Table 1. These tables present both numerically and graphically, descriptive statistics regarding the cost and benefit measures of all 3,453 courses. In the graphic representations the maximum values do not appear for the sake of providing a clearer scale of the other measures.

Table 2 presents descriptive measures for students' cost and benefit in 3,453 courses. The data reveal that none of the distributions were normal, and the high standard deviations indicate high variance among courses. If we would take a further look at the courses distributions which are not detailed here, we could see that it is the case in all dimensions that only a few courses gain the lion's share of the students' benefits. For example, in the efficiency dimension 10% of the courses were responsible for 50% of the total saving. In 5% of the courses between \$11,000 and \$28,000 was saved by students per course, and in only 1% of the courses (35 courses) in excess of \$28,000 was saved by students per course (this large saving was a combination of the large number of students in the relevant courses and instructor's great investment). Another example for large course variance is in the quality improvement dimension: 90% of the students' quality benefits were gained in 25% of the courses only. In 50% of the courses low quality benefits were found for the students.

Table 2. Descriptive Measures for Students' Cost and Benefit (N = 3,453 courses)

	Sum	* average	standard deviation	mode	MIN	quartile1	• median	quartile 3	MAX	
Learning cost	\$59,164	17	42	0	0	2	6	18	1,109	
Efficiency	\$10,737,285	3,110	5,444	0	0	518	1,466	3,626	111,965	
Quality	34,914,554Q	10,111	141,556	0	0	560	1,761	5,065	7,279,956	
Affective	26,555,712A	7,691	27,486	1,700	85	2,040	3,842	7,236	1,053,260	
Knowledge management	121,760KM	35	38	8	0	18	26	38	604	

Table 3 presents the descriptive measures for instructors' cost and benefit regarding the 3,453 courses. From this table, like in the case of the students, we can see the not normal distributions of the courses in terms of instructors' cost and benefit, and the high variance among courses. Here again it is a relatively small number of instructors who gain the majority of the benefits. Only 5% to 10% of the course instructors gained most of the benefits in each dimension. In the quality dimension for example, instructors benefit from integrating the web only in 20% of the courses. In 80% of the courses no quality benefit was found at all. However in the affective dimension instructors were rather satisfied with internet introduction. Even though some instructors received a negative value, indicating lack of satisfaction, most of them were satisfied. Few instructors, moreover, scored extremely high values in this dimension, when the maximum value was 7,901 (the average was 675).

Table 3. Descriptive measures of Instructors' Cost and Benefit (N = 3,453 courses)

	Sum	* average	standard deviation	mode	MIN	quartile1	• median	quartile 3	MAX	
Learning cost	\$1,044,935	303	636	5	2	51	116	258	14,255	
Efficiency	\$499,521	145	823	2	0	3	11	35	21,781	
Quality	4,132,413Q	1,197	18,628	0	0	0	0	0	829,433	
Affective	6,901A	675	6,901	0	0	0	0	0	7,901	

From the point of view of the whole university as such, again, only 60% of the courses increased 90% of the prestige benefits, while the technological and operational infrastructure costs were divided over all courses.

Discussion

The cost effectiveness model presented in this paper demonstrates that the quantification of the cost and of the many benefit components of Web-supported instruction is possible. It uses empirical data taken from students' and instructors' Web-logs and provides quantitative analysis of the pedagogical and economical benefits of Internet use on the campus-wide level, referring to students, instructors and the university as such. Since it is nurtured by Web-logs and Web-mining techniques are used, the analyzer is very easy to operate and can be applied almost automatically to a large number of cases. Any educational institution that integrates the internet in instruction can easily implement it.

The contribution of this study, only part of which is described in this paper, is on two levels: On the theoretical level, this study focuses on extending the body of knowledge on Web-supported academic instruction cost effectiveness. The study provides a framework for comprehending whole components taken into account when analyzing the costs and benefits of Web-based instruction and learning. The model provides quantitative analysis of the pedagogical benefits resulting from Internet use. Thus it meets the challenge of analyzing benefits resulting from the improvement of learning-instruction processes, not only from economic factors. On the practical level - the calculations that translate the cost effectiveness components of Web-supported academic instruction into quantitative values are easy to use and can be performed almost automatically. Therefore the model is applicable in any academic institute implementing Web-supported instruction.

From the campus-wide analysis we can draw two main preliminary and apparently contrasting conclusions. The first is related to the rapid diffusion of internet use and the impressive benefits achieved at Tel Aviv University as a result of integrating the internet in the academic instruction. And this has been done at relatively little cost. The main investors are the instructors while the large number of students using the learning management system reaps the greatest benefits at the lowest cost. The university, at relatively low cost in technological and operational infrastructure, gained prestige and improved its instructors' knowledge management. The second conclusion relates to the fact that the web's potential for increasing efficiency, improving quality and effective knowledge management was only exploited up to a point, at the campus (Zhang, 2005; Garrison & Kanuka, 2008). The variance among the courses was found to be very high. Moreover the fact that in most of the courses benefits were rather low indicates that a relatively small number of courses gain large benefits from integrating the internet. Nevertheless it seems that Web usage in the teaching learning processes does yield instructor and student satisfaction.

The cost effectiveness analyzer tool enables the evaluation of costs and benefits of different types and modes of Web-supported courses, as well as to compare faculties, degrees, and different kinds of courses. The analyzer can also measure a course's cost and benefit in a certain year or compare them over the years to get a picture of a process rather than a current state snapshot. This paper presents the total cost effectiveness analysis of all the courses on campus that were using the internet. In future research, subsets of courses can be analyzed in order to evaluate cost and benefit of different types and modes of Web-supported courses, to compare faculties, degrees, and different kinds of courses etc. The analyzer can also measure the course cost and benefit in one year or compare cost and benefit in several years to get a cost and benefit picture of a process rather than a current state snapshot. The measures can be per student, per course, per faculty or any other parameter. The model can serve as basis for simplified return on investment analysis (Moonen, 2003) and to support decision makers.

The analyzer enables us to calculate the cost and benefit of integrating Internet technologies for three main actors: the university, the instructors, and the students - in a certain course (see Cohen & Nachmias, 2008), in a faculty and in campus-wide as this paper illustrates. These calculations can support decision making possesses and can serve as a basis for return on investment analysis. Consequently the use of the analyzer is twofold: to serve as a reflective tool for instructors assessing the online instruction and learning (on the distance and online learning systems operator's level) as well as to provide a campus-wide analysis to the institution's decision makers (on the long-term policy level).

As Web-based academic programs are a new experience in most higher education institutions, it is of great importance, like in all new endeavors, to learn by reflection on what has already been done, to observe challenges and successes, and to gain insights on assumptions and actions. A cost effectiveness model of advanced technology implementation in academic instruction can be considered a central tool in this reflective examination. The model's components are universal and can be adjusted to the characteristics and needs of academic institutions implementing Web-supported instruction. We envision this cost effectiveness model as a reflective tool for assessing the emerging trend of Web-supported academic instruction and blended learning and for providing a basis for collaboration. Therefore the analyzer will be offered upon request.

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